Planning Committee Report	
Planning Ref:	PL/2025/0000251/FUL
Site:	92 Leamington Road
Ward:	Earlsdon
Proposal:	Two storey side extension, new entrance door and access
	ramp
Case Officer:	Grace Goodman

#### SUMMARY

The application proposes a two-storey side extension to the dental surgery with a new entrance door and access ramp.

#### BACKGROUND

The application is currently recommended for approval.

#### **KEY FACTS**

Reason for report to committee:	More than 5 objections
Current use of site:	Dental Practice
Proposed use of site:	Dental Practice

#### RECOMMENDATION

Planning Committee are recommended to grant planning permission subject to conditions.

#### **REASON FOR DECISION**

- The proposal is acceptable in principle.
- The proposal will not adversely impact upon highway safety.
- The proposal will not adversely impact upon the amenity of neighbours.
- The proposal accords with Policies: DE1, DS3, AC2, AC3 and CO1 of the Coventry Local Plan 2017 and the emerging Local Plan, together with the aims of the NPPF.

#### SITE DESCRIPTION

The application site lies on the western side of Learnington Road, close to the junction with Baginton Road. The property was formerly part of the attached residential property and has been extended and converted, forming a two-storey property that is in use as a dentist. There is currently a single storey flat roofed element to the side which appears as a garage. The property has 6 spaces available for parking by staff and patients to the front however some of these are in tandem arrangements. Access is shared with the adjoining residential dwelling.

#### **APPLICATION PROPOSAL**

The application proposes demolition of the single storey side extension/garage, to be replaced with a two-storey side extension. This extension would be 4.1m wide and extend the depth of the property (6.9m). The roof is proposed to extend and match the existing with no subservience or set back. The entrance door to the premises is proposed to be re-located and a new access ramp leading to it.

The extensions are intended to provide ancillary accommodation for the existing dental business. At ground floor the reception and waiting area will be expanded, the new ground floor rooms created in the extension will be used a treatment planning office, storeroom and w/c and upstairs will be a staff changing rooms and decontamination room. The existing 4 surgery rooms will remain in situ and no further surgery rooms are proposed. The new first floor rear facing window is proposed to be obscure glazed.

## **PLANNING HISTORY**

S/1960/0812 (15162)  $\rightarrow$  Erection of extensions to Dental Surgery Approved - 24/03/1960

S/1967/0881(15162/B)  $\rightarrow$  Construction of car parking area Approved - 01/09/1967

# POLICY

#### **National Policy Guidance**

National Planning Policy Framework (NPPF) December 2024. The NPPF sets out the Government's planning policies for England and how these are expected to be applied. It sets out the Government's requirements for the planning system only to the extent that is relevant, proportionate and necessary to do so. The NPPF increases the focus on achieving high quality design and states that it is "fundamental to what the planning and development process should achieve".

The National Planning Practice Guidance (NPPG) adds further context to the NPPF and it is intended that the two documents are read together.

#### **Local Policy Guidance**

The current local policy is provided within the Coventry Local Plan 2016, which was adopted by Coventry City Council on 6<sup>th</sup> December 2017. Relevant policy relating to this application is:

Policy DS3: Sustainable Development Policy

Policy DE1: Ensuring High Quality Design

Policy AC1: Accessible Transport Network

Policy AC3: Demand Management

Policy CO1: New or improved social community and leisure premises

## Emerging Local Policy Guidance – Local Plan Review Reg 19 Consultation

The Local Plan review is currently at Reg 19 consultation. Relevant emerging policy relating to this application is:

Policy DS3: Sustainable Development Policy

Policy DE1: Ensuring High Quality Design

Policy AC1: Accessible Transport Network

Policy AC3: Demand Management

Policy CO1: New or improved social community and leisure premises

## Supplementary Planning Guidance/ Documents (SPG/ SPD):

SPD Householder Design Guide

## CONSULTATION

Statutory None

## Non-statutory

No objections have been received from:

• Highways

## Neighbour consultation

Immediate neighbours have been notified in accordance with the communication record. Six responses were received with concerns of:

- 1. Overlooking of rear gardens
- 2. Lack of separation distance
- 3. Loss of light from morning sun to properties at the rear
- 4. Over intensification of use
- 5. Parking issues will be exacerbated with more on street parking resulting in highway safety issues and damage to grass verges

## APPRAISAL

The main issues in determining this application are principle of development, the impact upon visual amenity, impact upon neighbouring amenity, and highway considerations.

#### **Principle of development**

The National Planning Policy Framework, paragraph 11, states that "Plans and decisions should apply a presumption in favour of sustainable development. For Decision Making, this means:-

c) approving development proposals that accord with an up-to-date development plan without delay; or d) where there are no relevant development plan policies, or the policies which are most important for determining the application are out-of-date, granting permission unless: i. the application of policies in this Framework that protect areas or assets of particular importance provides a strong reason for refusing the development proposed; or ii. any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole."

Policy CO1 states that community premises should be appropriate to their surroundings in terms of scale, character and mix of uses, and should not harm residential amenity.

The application proposes extensions to an established dental practice which is located just 200m from Baginton Road Local Centre. The extensions are intended to provide ancillary accommodation rather than increase the number of treatment rooms. The proposal is will not be increasing the number of staff or patients at the premises and therefore the main issue is the impact of the extensions on the surrounding area.

#### **Design and Visual**

Policy DE1 of the Local Plan seeks to ensure high quality design and development proposals must respect and enhance their surroundings and positively contribute towards the local identity and character of an area.

Paragraph 131 of the NPPF states the creation of high-quality, beautiful and sustainable buildings and places is fundamental to what the planning and development process should achieve. Good design is a key aspect of sustainable development, creates better places in which to live and work and helps make development acceptable to communities.

The National Planning Policy Framework, paragraph 135 states that "Planning policies and decisions should ensure that developments:

- a) will function well and add to the overall quality of the area, not just for the short term but over the lifetime of the development;
- b) are visually attractive as a result of good architecture, layout and appropriate and effective landscaping;
- c) are sympathetic to local character and history, including the surrounding built environment and landscape setting, while not preventing or discouraging appropriate innovation or change (such as increased densities);
- d) establish or maintain a strong sense of place, using the arrangement of streets, spaces, building types and materials to create attractive, welcoming, and distinctive places to live, work and visit.
- e) optimise the potential of the site to accommodate and sustain an appropriate amount and mix of development (including green and other public space) and support local facilities and transport networks; and
- f) create places that are safe, inclusive and accessible and which promote health and well-being, with a high standard of amenity for existing and future users; and where crime and disorder, and the fear of crime, do not undermine the quality of life or community cohesion and resilience.

The NPPF further states (at paragraph 139) "Development that is not well designed should be refused, especially where it fails to reflect local design policies and government guidance on design, taking into account any local design guidance and supplementary planning documents such as design guides and codes".

Although the property is not in use as a dwellinghouse, the property is of a dwellinghouse scale and set within a residential environment therefore the Householder Design Guidance SPD has been used to assess the acceptability of the proposal. Whilst Principle 3 states that side extensions should normally be subservient with a lower ridge, this is assessed in a case-by-case basis. In this case the proposed side extension will match the existing design of the property with a rendered front wall, facing brickwork at the side and rear and slate rooftiles on the roof. The extension is not subservient as it is

considered a balanced approach to the extension is appropriate due to the existing hipped roof design. The proposal will not result in a terracing effect with No. 94 Learnington Road as a 1m separation distance between the boundary and extension is proposed. Therefore, the extension would not adversely impact on the visual amenities or street scene of the locality.

New signage is proposed but this does not form part of this application and would need to be considered under a separate application for advertising consent.

## **Neighbouring amenity**

The extension to the property is not considered to have any adverse impact upon the amenity of neighbouring properties. The two-storey extension will not project past the existing rear elevation of the property and therefore there will not be a breach in the 45degree rule in relation to No.94. The property has no direct rear neighbours but there are several properties to the side on Bagington Road at an angle to the application site. The householder design guide states "Where the side of a dwellinghouse is at a right-angle to the front or rear of an adjoining dwellinghouse a minimum distance of 12m should be retained between the side of your extension and the front or rear of the neighbouring dwellinghouse". The closest of these properties, No. 51 on Bagington Road is set at an oblique angle to the application site and will sustain a minimum separation distance of 14.5m from the ground floor window on the single storey rear extension to the proposed side extension at No. 92 Learnington Road. Furthermore, the rear window on the firstfloor extension will be obscure glazed to prevent overlooking to the properties along Bagington Road. Overall, the proposed extension is not considered to result in loss of light or outlook to any the surrounding neighbours and is in accordance with the Householder Design Guide SPD in terms of the relationships to neighbouring properties.

#### Highways

Policy AC1 'Accessible Transport Network' states that development proposals which are expected to generate additional trips on the transport network should: a) Integrate with existing transport networks including roads, public transport and walking and cycling routes to promote access by a choice of transport modes. b) Consider the transport and accessibility needs of everyone living, working or visiting the city. c) Support the delivery of new and improved high quality local transport networks which are closely integrated into the built form. d) Actively support the provision and integration of emerging and future intelligent mobility infrastructure.

Policy AC3 of the Local Plan acknowledges that the provision of car parking can influence occurrences of inappropriate on-street parking which can block access routes for emergency, refuse and delivery vehicles, block footways preventing access for pedestrians, reduce visibility at junctions and impact negatively on the street scene. Proposals for the provision of car parking associated with new development will be assessed on the basis of parking standards set out in Appendix 5. The car parking standards also include requirements for the provision of electric car charging and cycle parking infrastructure.

Parking provision should accord with the maximum standard expressed in Appendix 5 unless it has been clearly demonstrated that the site is in a highly accessible location where transport, by means other than the private car is a realistic alternative. In that

respect lower levels of provision may be considered acceptable where the site is in close proximity to the City Centre, a train station, a high-quality rapid transport route or other public transport interchange and where there is a package of measures (proportionate to the scale of development) to enable sustainable means of transport. Any variation from the maximum standard must be fully justified by proportionate evidence.

Under the current parking standards in appendix 5 of the Coventry Local Plan, the parking provision for D1 Medical or Health Services is considered on a site-by-site basis. The proposals do not involve an increase in treatment rooms or number of staff. It is therefore the consideration of the LHA that there should be no increase in parking demand and the LHA has no objections.

## **Equality Implications**

Section 149 of the Equality Act 2010 created the public sector equality duty. Section 149 states:-

(1) A public authority must, in the exercise of its functions, have due regard to the need to:

- a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Officers have taken this into account and given due regard to this statutory duty, and the matters specified in Section 149 of the Equality Act 2010 in the determination of this application.

There are no known equality implications arising directly from this development

#### Conclusion

The proposed development is considered to be acceptable in principle and will not result in any significant impact upon neighbour amenity or highway safety, subject to relevant conditions. The reason for Coventry City Council granting planning permission is because the development is in accordance with: Policies DE1, DS3, AC2, AC3 and CO1 of the Coventry Local Plan 2017 and the emerging Policies DE1, DS3, AC2, AC3 and CO1 in the Local Plan review and the principles of the NPPF 2024.

# CONDITIONS / REASON

1.	The development hereby permitted shall begin not later than 3 years from the date of this decision.	
Reason	To conform with Section 91 of the Town and Country Planning Act 1990 (as amended)	

2.	The development hereby permitted shall be carried out in accordance with the following approved plans: Existing Plans and Elevations DWG 2/5/23-01-D
	Proposed Floor Plans and Elevations DWG 2/5/23-02-G
Reason	For the avoidance of doubt and in the interests of proper planning.
3.	Other than where specified on the approved plans, no facing and roofing materials shall be used other than materials similar in appearance to those used predominantly in the construction of the exterior of the existing building.
Reason	To ensure that the proposed development has a satisfactory external appearance in the interests of the visual amenities of the area in accordance with Policy DE1 of the Coventry Local Plan 2017 and the emerging Local Plan.
4.	The side extension hereby permitted shall be used and occupied solely for purposes ancillary to the existing dental practice and shall not be used for as dental treatment rooms.
Reason	To prevent further intensification of use of the property, in the interests of the occupiers of nearby properties in accordance with Policies DE1 of the Coventry Local Plan 2017 and the emerging Local Plan.
5.	Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) (England) Order 2015 (as amended), or any statutory instrument amending, revoking and/or replacing that Order, the first floor window to be formed in the west facing elevation of the extension hereby permitted shall only be glazed or re-glazed with obscure glass and any opening part of any window will be at least 1.7m above the floor of any room in which the window is installed
Reason	In the interests of the amenities of the occupiers of nearby properties in accordance with Policy DE1 of the Coventry Local Plan 2017 and the emerging Local Plan.
6.	The development hereby permitted shall not be occupied unless and until the bin storage areas have been provided in full accordance with the details shown on the approved plans and thereafter, they shall remain available for use at all times and shall not be removed or altered in any way.
Reason	In the interests of the amenities of the occupants of the nearby residential accommodation in accordance with Policy DE1 of the Coventry Local Plan 2017 and the emerging Local Plan.