

# Public report Cabinet Report

Cabinet 6 March 2018 Council 13 March 2018

#### Name of Cabinet Member:

Cabinet Member for City Services – Councillor J Innes Cabinet Member for Jobs and Regeneration – Councillor J O'Boyle

#### **Director Approving Submission of the report:**

Deputy Chief Executive (Place)

#### Ward(s) affected:

ΑII

Title:

Public Realm Phase 5

#### Is this a key decision?

Yes - expenditure is in excess of £1m

#### **Executive Summary:**

Since 2011 the Council has transformed the city centre through a £57m programme of investment in the public realm. The impact of this work has been significant, attracting developers to invest in the city such as Shearers Property Group who are transforming Cathedral Lanes into a vibrant restaurant quarter. This investment will be complemented by phase 4 of the public realm improvements due to be completed later this year, using Coventry and Warwickshire Local Enterprise Partnership (CWLEP) Local Growth Deal grant.

The award of UK City of Culture provides a fantastic opportunity to further enhance the city centre in preparation for 2021 to ensure people gain a positive image of our city, and to create a lasting legacy for residents and businesses beyond 2021. Given the investment already made in public realm, Coventry has the opportunity to consider the delivery of an even more ambitious programme of public realm improvements. A series of transformational public realm improvements are proposed in this report to be delivered under a new Public Realm Phase 5 programme. The proposed schemes will deliver enhancements to key strategic areas of the city, improve accessibility and connectivity across the city and also enhance the setting of the key events venues and visitor attractions.

To develop the programme for phase 5, the likely venues for City of Culture have been mapped, along with completed public realm schemes and other visitor attractions (appendix A). To maximize the potential of the city centre, it is essential to ensure the links between attractions are high quality, greener, designed for people and accessible to all. The proposed priority order, as outlined below, reflects location and likely footfall; more detail on the schemes is included in appendices B and C:

- Transformation of Upper Precinct, delivering public realm enhancements which will declutter, create a high quality attractive space and complement Shearer Property Group's recently approved plans for Upper Precinct;
- Improvements to the public realm outside the new waterpark and leisure centre;
- An extension of public realm improvements in Upper Precinct to Smithford Way and Market Way;
- Public realm improvements to complement Salt Lane Multi-Storey Car Park including improvements to Shrub Walk, Warwick Lane and links to Hertford Street Pepper Lane – mirroring the public realm created in Greyfriars Lane to create an attractive walking route to the Cathedral guarter;
- A public art programme which will include restoration of pieces currently in store to be put back on display, alongside restoring the Canal arts trail and upgrading the canal tow path;
- Upgrade of New Union Street Multi-Storey car park and associated public realm;
- A funding contribution towards a Heritage Lottery Funded scheme to de-culvert the River Sherbourne in Palmer Lane, as part of the wider improvements to the Burges area;
- Ring Road enhancements and junction upgrades in strategic locations, improving connectivity between the outer ring road and city centre and unlocking development land and cleaning to improve the appearance of the ring road;
- Improvements to Far Gosford Street and the setting of Fargo village, including improving links to Two Tone Village;
- Improvements to the public realm on key links to events venues including Far Gosford Street, Fairfax Street and Bayley Lane;
- Improvements to Corporation Street and Queen Victoria Road, complementing the redevelopment of the former Co-operative Building;
- Works to complement Coventry University's masterplan, including public realm enhancements to Cox Street, Ford Street and Lower Ford Street; and
- Work to support the Sherbourne Loop proposal, including a funding contribution towards the Charterhouse refurbishment and a pedestrian crossing to connect Charterhouse and London Road cemetery.

Alongside the above projects, the programme should also include the following:

- Upgrade of coach parking facilities across the city centre;
- Improved wayfinding and digital signage strategy;
- Improvements to cycling infrastructure, including the Canal towpath;
- Improve the attractiveness of key radial routes into the city;
- Refresh previous public realm schemes delivered in the city centre;
- Funding for the development of additional schemes to attract further funding; and
- Top slice the available budget to fund staff to deliver the programme.

The priority order may be amended in response to funding availability and deliverability of the projects. The aspiration is to deliver as many transformational schemes as practical by 2021, with a longer term aim to deliver the remaining schemes post 2021 to create a lasting legacy. The total programme cost is estimated to be in the region of £120m, which includes the funding necessary to provide for the estimated additional 14 posts required to deliver the ambitious programme ahead of 2021. The costs are estimates at present, the list of projects isn't exhaustive and adequate funding to deliver these schemes does not currently exist. It is recognised that a programme of this significance will have impact upon the capital programme and external funding will need to be secured. Therefore, delegated authority is sought in order for the Deputy Chief Executive (Place), following consultation with the Cabinet Member for City Services and Cabinet Member for Jobs and Regeneration and S151 officer to agree the detailed programme of works should funding become available.

The Public Realm Phase 5 programme delivery will need to be carefully co-ordinated to ensure the city centre remains open for business and disruption is kept to a minimum. The work will also need to be coordinated around major events that will take place in the run up to City of Culture.

Currently the Council has successfully secured £11.8M Local Growth Deal funds from Coventry and Warwickshire Local Enterprise Partnership (CWLEP). Of this £7.75m is allocated to deliver the initial Phase 5 of city centre public realm improvements. As the CWLEP funding is time limited, it will be allocated to the top priority project or projects as set out in this report. The remaining £4m is allocated to deliver other key infrastructure projects as set out in the Connecting Coventry Update Cabinet Report which is also being considered by Cabinet on March 6th. The Council has also identified £1.94m capital receipts to match fund the Heritage Lottery Fund (HLF) Bid to restore the Grade I listed Charterhouse and reopen to the public as part of proposals to create a new heritage park.

In addition, to support Coventry's City of Culture status, it is proposed that further funding will be sought from other sources, including WMCA for funding from within Coventry's £284m Devolution Deal allocation (which includes £37m from the HS2 connectivity package), along with exploring other government funding opportunities. A funding bid will be required to be submitted for additional funding for public realm. If WMCA funding is sought, a business case will be required and approval will be subject to WMCA's assurance framework process.

#### Recommendations

Cabinet is requested to:

- 1) Agree the draft scheme list and delegate authority to the Deputy Chief Executive (Place), following consultation with Cabinet Members for City Services and Jobs and Regeneration, to agree the detailed works for schemes in Coventry City Centre Public Realm Phase 5, as set out in the appendices and their prioritisation for implementation.
- 2) Delegate authority to the Deputy Chief Executive (Place), following consultation with Cabinet Members for City Services and Jobs and Regeneration and the Director of Finance and Corporate Services, to agree the detailed works for additional Public Realm Phase 5 schemes if further funding is secured.

Cabinet is requested to recommend that Council:-

- 1) Authorise the Council to enter into Local Growth Deal funding agreements for £7.75m Growth Deal 3 for the top priority schemes in the Public Realm Phase 5 programme.
- 2) Approve the addition of £1.94m Council Capital Receipts to the 5 year Capital Programme, to contribute to the Charterhouse restoration.
- 3) Delegate authority to the Deputy Chief Executive (Place) and the Director of Finance and Corporate Services following consultation with the Cabinet Member for Jobs and Regeneration and the Cabinet Member for City Services to enter into future WMCA funding agreements secured and deemed necessary to deliver the Public Realm 5 schemes which shall include the authority to:
  - Determine the final content of the relevant Outline and Full Business Cases and submit funding bids to the West Midlands Combined Authority in relation to the work to be delivered within the Public Realm 5 scheme; and

- If the funding bids are successful to agree the final terms of the grant agreement with the WMCA
- 4) Note the addition of the Growth Deal 3 £7.75m Public Realm Phase 5 programme of works, as set out in Appendix B has been approved as part of the Capital 5 year programme that was taken to Council as part of the Budget Report 2018-19 on 20<sup>th</sup> February 2018.
- 5) Delegate authority to the Deputy Chief Executive (Place), following consultation with Cabinet Members for City Services and Jobs and Regeneration, alongside Procurement Board to agree the most appropriate procurement route for the works to be delivered.

#### Council are asked to:

- 1) Authorise the Council to enter into Local Growth Deal funding agreements for £7.75m Growth Deal 3 for the top priority schemes in the Public Realm Phase 5 programme.
- 2) Approve the addition of £1.94m Council Capital Receipts to the 5 year Capital Programme, to contribute to the Charterhouse restoration.
- 3) Delegate authority to the Deputy Chief Executive (Place) and the Director of Finance and Corporate Services following consultation with the Cabinet Member for Jobs and Regeneration and the Cabinet Member for City Services to enter into future WMCA funding agreements secured and deemed necessary to deliver the Public Realm 5 schemes which shall include the authority to:
  - Determine the final content of the relevant Outline and Full Business Cases and submit funding bids to the West Midlands Combined Authority in relation to the work to be delivered within the Public Realm 5 scheme; and
  - If the funding bids are successful to agree the final terms of the grant agreement with the WMCA
  - Note Appendix B for the Growth Deal 3 Public Realm Phase 5 programme totalling £7.75m has been approved as part of the Capital 5 year programme that was taken to Council as part of the Budget Report 2018-19 on 20th February 2018.
- 4) Delegate authority to the Deputy Chief Executive (Place), following consultation with Cabinet Members for City Services and Jobs and Regeneration, alongside Procurement Board to agree the most appropriate procurement route for the works to be delivered.

#### **List of Appendices included:**

Appendix A – Plan showing location of Phase 5 Schemes Appendix B – Public Realm Phase 5 Detailed Funding Table

Appendix C – Public Realm Phase 5 Scheme Descriptions

#### **Background Papers:**

None

#### Other Useful Documents:

- 1. Coventry City Centre Public Realm Phase 1 Council report of 28th January 2011
- 2. Coventry City Centre Public Realm Phase 2 Council Report of 23rd October 2012
- 3. Coventry City Centre Public Realm Phase 2 Update Council Report of 23rd July 2013
- 4. The Coventry Warwickshire First Wave Growth Deal Council report of 9<sup>th</sup> September 2014
- 5. Coventry City Centre Public Realm Phase 3 Council Report of 7th October 2014
- 6. European Regional Development Fund (ERDF) Open Call for Extension to Projects Council report of 17<sup>th</sup> March 2015
- 7. Public Realm 3a Council Report of 17<sup>th</sup> March 2015
- 8. Local Growth Deal Public Realm Phase 4 & Infrastructure Projects Council Report of 11th October 2016
- 9. Coventry Station Masterplan Update Council Report of 24th January 2017
- 10. Connecting Coventry Strategic Transport Investment Programme Council Report of 24<sup>th</sup> January 2017
- 11. Connecting Coventry Strategic Transport Investment Programme Update Council Report of 13<sup>th</sup> March 2018
- 12. 2018/19 Transportation and Highway Maintenance Capital Report Cabinet Report 6<sup>th</sup> March 2018

All of the above documents are available via the Council's website: http://democraticservices.coventry.gov.uk/mgListCommittees.aspx?bcr=1

Has it been or will it be considered by Scrutiny?

No

Has it been or will it be considered by any other Council Committee, Advisory Panel or other body?

No

Will this report go to Council?

Yes - 13th March 2018

Report title: Public Realm Phase 5

#### 1 Context (or background)

- 1.1 The background to the original Coventry Public Realm Project was covered in a report to Cabinet on 21<sup>st</sup> January 2011. Phase 1 was completed in summer 2012; the success of these works led to Phase 2 being approved by Cabinet on 9<sup>th</sup> October 2012, with a revised programme subsequently approved 9<sup>th</sup> July 2013, and Phase 3 being approved on 7<sup>th</sup> October 2014, with a revised programme (Phase 3a) approved in March 2015 following the award of additional ERDF funding. Phase 4 was approved in October 2016 following the award of CWLEP Growth Deal funding, which delivered improvements including Greyfriars Lane, Fairfax Street and forthcoming works on Cuckoo Lane due to be completed later in 2018.
- 1.2 The work has achieved several national and regional awards and is in the running for a number of others. The success of previous phases of public realm also led Coventry University to contribute funding towards improvements to Gosford Street and their campus, which was successfully delivered in partnership at the end of 2015.
- 1.3 The Public Realm programme has been extremely successful to date, with the programme having already regenerated over 18 hectares of brownfield land within Coventry city centre, and levered in more than £53m of additional public sector funding and £3.8m private sector investment.
- 1.4 The award of City of Culture presents a once in a generation opportunity for the city to showcase what is has to offer on a global stage. This provides a huge opportunity to lever further investment to further enhance the city centre in preparation for 2021 to ensure people gain a positive image of our city, and to create a lasting legacy for residents and businesses beyond 2021.
- 1.5 A series of transformational public realm improvements are proposed in this report to be delivered as part of a new Public Realm Phase 5 programme. These have been developed by mapping the main visitor attractions, likely venues for city of culture, arrival points like the railway station and car parks and completed public realm (see appendix A). The pipeline of schemes has been developed to ensure the links between venues, attractions and arrival points are seamless, high quality, greener and more accessible. The proposed schemes will deliver enhancements to key strategic parts of the city and also enhance the setting of the key events venues and visitor attractions.
- 1.6 There are a number of schemes which were approved as part of the Public Realm Phase 4 programme to be implemented this year, which includes improvements to Cuckoo Lane and relocation of the Coventry Cross.
- 1.7 The programme has been developed in proposed priority order of schemes to be delivered as funds become available. A number of schemes will be required to be delivered by the end of 2020 ahead of City of Culture, but to create a lasting legacy some of the projects on the pipeline may be delivered from 2022 onwards if funding can be secured. The priority list may need to be reviewed in response to changes in funding or deliverability. The proposed programme, with further detail regarding costs and deliverables, can be found in Appendix B and C. The overall proposed priority order is as follows:

- Transformation of Upper Precinct, delivering public realm enhancements which will declutter, create a high quality attractive space and complement Shearer Property Group's recently approved plans for Upper Precinct;
- Improvements to the public realm outside the new waterpark and leisure centre;
- An extension of public realm improvements in Upper Precinct to Smithford Way and Market Way;
- Public realm improvements to complement Salt Lane Multi-Storey Car Park including improvements to Shrub Walk, Warwick Lane and links to Hertford Street Pepper Lane – mirroring the public realm created in Greyfriars Lane to create an attractive walking route to the Cathedral quarter;
- A public art programme which will include restoration of pieces currently in store to be put back on display, alongside restoring the Canal arts trail and upgrading the canal tow path;
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- A funding contribution towards a Heritage Lottery Funded scheme to de-culvert the River Sherbourne in Palmer Lane, as part of the wider improvements to the Burges area;
- Ring Road enhancements and junction upgrades in strategic locations, improving connectivity between the outer ring road and city centre and unlocking development land and cleaning to improve the appearance of the ring road;
- Improvements to Far Gosford Street and the setting of Fargo village, including improving links to Two Tone Village;
- Improvements to the public realm on key links to events venues including Far Gosford Street, Fairfax Street and Bayley Lane;
- Improvements to Corporation Street and Queen Victoria Road, complementing the redevelopment of the former Co-operative Building;
- Works to complement Coventry University's masterplan, including public realm enhancements to Cox Street, Ford Street and Lower Ford Street; and
- Work to support the Sherbourne Loop proposal, including a funding contribution towards the Charterhouse refurbishment and a pedestrian crossing to connect Charterhouse and London Road cemetery.

Alongside the above projects, the programme should also include the following:

- Upgrade of coach parking facilities across the city centre;
- Improved wayfinding and digital signage strategy;
- Improvements to cycling infrastructure, including the Canal towpath;
- Improve the attractiveness of key radial routes into the city;
- Refresh previous public realm schemes delivered in the city centre;
- Funding for the development of additional schemes to attract further funding; and
- Top slice the available budget to fund staff to deliver the programme.
- 1.8 The Council has received over £36.8m CWLEP Local Growth Deal funding to date, £6.9m, towards the delivery of previous phases of city centre public realm, as well as match funding for the Coventry Station Masterplan and also contributing towards the Coventry Very Light Rail research and development project.
- 1.9 The Council has been awarded a further £11.8m Growth Deal funding. Of this £7.75m is allocated to deliver the initial Phase 5 of city centre public realm improvements; as this funding is time limited, it will be allocated to the top priority project or projects as set out in this report. The remaining £4m is allocated to deliver other key infrastructure projects which are detailed in the Connecting Coventry Update Cabinet Report, 6<sup>th</sup> March 2018.

- 1.10 In addition, to further enhance the city in readiness for 2021 and deliver additional schemes within the proposed programme, further funding will be sought from WMCA for funding from within Coventry's £284m Devolution Deal allocation, along with exploring other government funding opportunities.
- 1.11 Overall, this additional investment will support job creation and promote the regeneration of the city centre and further improve accessibility to employment, retail and tourist attractions and support making the City of Culture 2021 a success. Improved walking routes, cycling and coach facilities will enhance connectivity in the city centre and provide a more attractive visitor experience as well as improving the quality of life for residents. Importantly, this investment will also create a lasting legacy for the city, beyond 2021 and by transforming the image of the city will help to attract inward investment.
- 1.12 It is important that the programme of Public Ream Phase 5 works is delivered in a carefully planned way to minimise impact on the city. All businesses will remain open during construction, and provision will be made to cater for events.
- 1.13 There is a robust governance in place to manage the Public Realm programme. The delivery team are very experienced, having delivered over £35m city centre public realm improvements to date. Additional resources will be required to deliver the programme, which will be dependent on the extent of the works funding is secured for. Any additional resources will be funded out of the grant funding for the projects.
- 2 Options considered and recommended proposal
- 2.1 Option 1 (Preferred) The City Council approves delivering the Public Realm Phase 5 programme of works as set out in paragraph 1.6, with schemes to be implemented in accordance with the priority order set out in 1.6 dependent on the availability of funding including Local Growth Deal and in addition will seek further funding to deliver other currently unfunded priority schemes within the Public Realm Phase 5 programme

The Council has a proven track record of delivering transformational public realm improvements in the city centre and has acted as lead applicant or accountable body for many grant-funded projects. In essence it means being responsible for monitoring spend, submitting grant claims to CWLEP for eligible expenditure and demonstrating that the grant has been spent in achieving the outputs of the project, alongside the delivery of the project. By taking on this role, the City Council will administer a further £7.75m Growth Deal grant and if successful in obtaining additional funding, the Council will become accountable body for WMCA and potentially other government funding sources to deliver an extended programme of public realm and city centre infrastructure improvements. It is recommended this option is approved to maximise funds available to deliver the full programme of public realm and infrastructure improvements to maximise impact. It is important to fully capitalise on the opportunities that City of Culture can bring in terms of levering extra funding and maximising improvements to the city to welcome visitors, encourage investment and create a legacy beyond 2021.

# Option 2 - The City Council approves using Local Growth Deal for the schemes as set out in paragraph 1.6, with schemes to be implemented in accordance with the priority order set out in 1.6 dependent on the availability of funding

This option would deliver some of the top priority schemes but would limit the extent of the works delivered within the proposed Public Realm Phase 5 programme. The Council has acted as lead applicant or accountable body for many grant-funded projects. In essence it

means being responsible for monitoring spend, submitting grant claims to CWLEP for eligible expenditure and demonstrating that the grant has been spent in achieving the outputs of the project, alongside deliver of the project. By taking on this role, the City Council will administer a further £7.75m Growth Deal grant. This would deliver some key public realm and connectivity improvements across the city, but wouldn't go as far in terms of the extent of transformation and create a lasting legacy from the funding opportunities that could be levered through City of Culture if WMCA funding wasn't sought to deliver a more extensive programme of public realm improvements.

# <u>Option 3 - (Default position) Proceed without any of the Local Growth Deal external</u> funding package

If the works were to be funded entirely by existing resources within the capital programme there is no provision for any works to be undertaken this financial year and a review would be required to determine available resources for future years. This would make it very unlikely that any further improvements would be made to the city in terms of public realm and key infrastructure ahead of City of Culture due to timescales of any future funding becoming available. Growth Deal funding may need to be returned to CWLEP if not utilised against these projects.

### 2.2 Recommended Proposal

It is recommended that the Council moves forward with Option 1. The programme will be delivered in priority order within the resources available and contingency applied as set out in section 5 of the report.

#### 3 Results of consultation undertaken

- 3.1 The CWLEP has undertaken a consultation exercise with local businesses to determine the priorities it should focus on. The proposals and projects within this report fully align to the proposed CWLEP Strategic Economic Plan.
- The proposals here fully align to the WMCA Strategic Economic Plan and seek to deliver against the ambitious targets set within it. The consultation process took place in 2016.
- 3.3 Consultation with Access Groups has been ongoing throughout the delivery of Public Realm schemes and will continue for the development of Phase 5. All schemes incorporate trees and grass wherever practical in response to repeated calls for more greenery in the city centre.

# 4 Timetable for implementing this decision

- 4.1 All Growth Deal spend must be defrayed by the end of March 2021 in order to submit a final grant claim. Therefore works are to be completed by end December 2020 to enable time for final payments to be made. This coincides with the deadline imposed by City of Culture, as all works need to be completed before 2021.
- 4.2 If additional funding is secured, such as WMCA funds the programme will need to adhere to WMCA grant funding rules and be spent within timescales specified within the funding agreement.

#### 5. Comments of the Director of Finance and Corporate Services

## 5.1 Financial implications

This report seeks approval to accept secured Growth Deal grant of £7.75m awarded by the Coventry and Warwickshire LEP (CWLEP), and allocate it to the highest priority schemes identified in Appendix B, and summarised in table 5.1 below. This report also seeks approval of £1.94m capital receipts to be used as match funding for a HLF Bid for restoration of Charterhouse.

The wider proposed £97.3m Public Realm Phase 5 programme requires further significant funding to be secured to deliver the whole programme as presented. However, works are scalable and are proposed would be delivered in priority order of schemes as funding becomes available. As stated above, it is proposed the top priority schemes as set out in Appendix B are funded from the secured CWLEP Local Growth Deal grant

A total of £11.8m from Growth Deal 3 has been secured, £7.75m for these Public Realm proposals and £4.05m towards the new link road to the West of Warwick Road which is covered in the Connecting Coventry Update Cabinet Report.

Table 5.1 outlines the estimated project costs in order of priority. It identifies the specific public realm schemes the £7.75m Local Growth Grant will fund. To satisfy Growth Deal grant conditions all expenditure must be defrayed by 31st March 2021. Therefore if the top priority schemes prove not to be deliverable, the report seeks delegated approval to senior officers and Cabinet members to apply the grant to the next scheme or schemes on the priority list. Quarterly claims are required to be submitted to CWLEP to provide progress updates and ensure spend targets are met. The programme will be subject to the CWLEP assurance framework and external audit.

The remaining unsecure funding will be sought from other sources including from the WMCA from within Coventry's indicative £284m Devolution Deal allocation, which is subject to WMCA's assurance framework process. Only once funding is secured will any of the additional schemes be approved. The detailed list of pipeline schemes can be found in Appendix B.

Table 5.1 – Public Realm Phase 5 Programme Funded Schemes

SCHEME	FUNDING SECURE or UNSECURE	GROWTH DEAL £m	CAPITAL RECEIPTS & S106 £m	UNFUNDED £m	TOTAL BUDGET £m
Upper Precinct	Secure	6.7			6.7
Bull Yard / Sports Centre	Secure	0.5			0.5
Palmer Lane De-Culverting	Secure	0.05			0.05
Scheme Development	Secure	0.5			0.5
Additional Programme Items	Unsecure			8.71	8.71
London Road Crossing/Charterhouse Link	Secure		1.94*		1.94
Public Realm 5 Wider Programme	Unsecure		0.15**	98.87	99.02
TOTAL		7.75	2.09	107.58	117.42

<sup>\*</sup> Denotes Capital Receipt

<sup>\*\*</sup> Denotes S106 Funding

#### 5.2 Legal implications

The public realm and infrastructure schemes will be delivered under the Council's general highway improvement/traffic management powers under the Highways Act 1980 except in relation to any new or amended formal pedestrian crossings/traffic regulation orders/traffic-calming measures which will be implemented following a separate statutory notice/objection process under the Road Traffic Regulation Act 1984.

#### 5.3 Procurement

It is proposed that resources including project management, design and site staff are procured through the Warwickshire Shared Professional Service Contract.

For the proposed Growth Deal 3 funded works, it is recommended that the Council's Direct Labour Organisation (DLO) carry out the Upper Precinct works, with support from the Civil Engineering Framework for sub-contractors and Demolition framework for specialise work and additional resources. The public realm works at the new Water Park will be carried out by Buckingham, the contractor for the main works. The de-culverting works at Palmer Lane will be required to be tendered, this is likely to be done through an existing OJEU compliant framework such as the Birmingham Civils Framework, which will be subject to approval by Procurement Board.

If funding is secured for the wider pipeline of projects, then a mix of construction contracts would be use to maximise resource and capacity to ensure delivery in time for 2021. The DLO would potentially carry out some of the schemes, with existing OJEU construction frameworks to be utilised for others. The procurement strategy is to be agreed by the Deputy Chief Executive (Place), following consultation with the Cabinet Members and is subject to approval at Procurement Board.

#### 6 Other implications

#### 6.1 How will this contribute to achievement of the Council's Plan?

- 6.1.1 The Council's Economic Growth and Property Strategy, to be tabled at Cabinet on 6<sup>th</sup> March, 2018 sets out the Council's vision: **Coventry will be a city that delivers sustainable and inclusive economic growth enabling all of our residents and businesses to prosper.**
- 6.1.2 The Public Realm Phase 5 programme will indirectly or directly provide jobs across the city and sub-region. The Economic Growth and Property Strategy specifically acknowledges the importance of infrastructure to help create growth and connect people to jobs.
- 6.1.3 The schemes also support the City Centre Area Action Plan and Local Plan, which identifies the importance of public realm and these key areas for development.
- 6.1.4 The CWLEP recognises the importance of a successful Coventry city centre to the subregion as a whole in its strategy. Public Realm Phase 5 is closely aligned with the "Unlocking Growth Potential" theme of the Coventry and Warwickshire Strategic Economic Plan (SEP), specifically by unlocking the potential for development on key new city centre employment sites.

#### 6.2 How is risk being managed?

- 6.2.1 Arrangements are in place within the Place Directorate to deliver the accountable body role ensuring that procedures are in place to manage risk. There is a robust governance structure in place for the public realm programme whereby risks are managed by project team level and reported to project board. Regular risk workshops are undertaken on all projects to ensure active monitoring and management.
- 6.2.2 The financial risk associated with Local Growth Deal sits with the Council as accountable body. However the risk of claw back is minimal so long as the expenditure is defrayed against eligible activity and in the permitted timeframe. This risk will be mitigated by the implementation of strict procedures for the project management of Growth Deal-funded work.
- 6.2.3 The City Council's Economic Development Service oversee all CWLEP Local Growth Deal that comes into the Council beyond just public realm. They are experienced in dealing with external funding and will ensure that suitable monitoring and governance arrangements are in place at a programme level and appropriately align to the CWLEP's governance structure and CWLEP Assurance Framework.
- 6.2.4 If additional funding is secured, such as West Midlands Combined Authority Devolution Deal, there is already governance in place including a Coventry WMCA Infrastructure Board which specifically strategically monitors the Council's Transport and Infrastructure Devo Deal funded projects. There are processes in place to manage WMCA grant accordingly.
- 6.2.5 The programme manager for the works is responsible for managing compliance with the funding requirements such as publicity, procurement and for monitoring progress including making grant claims to CWLEP. The highly experienced Transport & Highways division who have already successfully delivered previous phases of public realm improvements will continue to implement the public realm schemes.

#### 6.3 What is the impact on the organisation?

#### 6.3.1 HR Implications

6.3.2 To ensure successful delivery of these large projects and the Council's ability to provide an adequate accountable body function, up to 14 additional posts may be required and will be recruited through the council's authorised recruitment protocols. Staff are already in place from the previous public realm projects and can continue to carry out this function and take on the new projects, but further resources are required to help support the wider programme delivery, including additional project managers, project support, engineers, communications, finance, procurement and legal officers. The posts will only be recruited to as funding becomes available, and will be capital funded. Agency staff may also be required to support the programme delivery team as required. These will be supplied through the Shared Professional Services Contract.

# 6.4 Equalities / EIA

6.4.1 Each of the infrastructure projects will undertake an Equality Impact Assessment as part of project development and impact. The public realm proposals will make movement around the city centre easier for everyone. This is because of the removal of unnecessary street furniture and measures to reduce the dominance of traffic. However, access by car for those that need it will be maintained. Discussions with the Access Groups and

representative organisations are underway and will continue through scheme development, to ensure that the design of all schemes to be developed properly reflects access needs. There have been regular meetings with the Access Development Group and the Coventry and Warwickshire Access Committee to review the impact of Phase 1 to 4 schemes and to consider the design of further schemes. In particular, the Council has worked closely with the Guide Dogs Association providing funding to help the re-training of guide dogs in the new city centre. The lines of communication will be used to ensure that the needs of all users are considered when developing the projects

#### 6.5 Implications for (or impact on) the environment

6.5.1 The projects will have a positive impact on the environment in the city centre. More green spaces and trees will be introduced into the city centre. The projects will improve the quality of pedestrian and cycle routes in the city centre, and encourage travel by sustainable modes. The Palmer Lane de-culverting scheme will create an open water course in the city centre, water courses in urban locations have been linked to public health benefits.

#### 6.6 Implications for partner organisations?

- 6.6.1 The City Council will need to work closely with the Coventry City of Culture Trust in the delivery of the works programme.
- 6.6.2 The public realm activities at Upper Precinct will need to be coordinated with works to be undertaken to the retail infrastructure by Shearers Property Group.
- 6.6.3 The Council will need to work with the Environment Agency as part of the Palmer Lane de-culverting work.
- 6.6.4 The Council will be required to work with Coventry University if public realm works proceed in relation to the delivery of their masterplan.

## Report author:

Name and job title: Colin Knight Director, Transport and Highways

**Directorate:** 

Place

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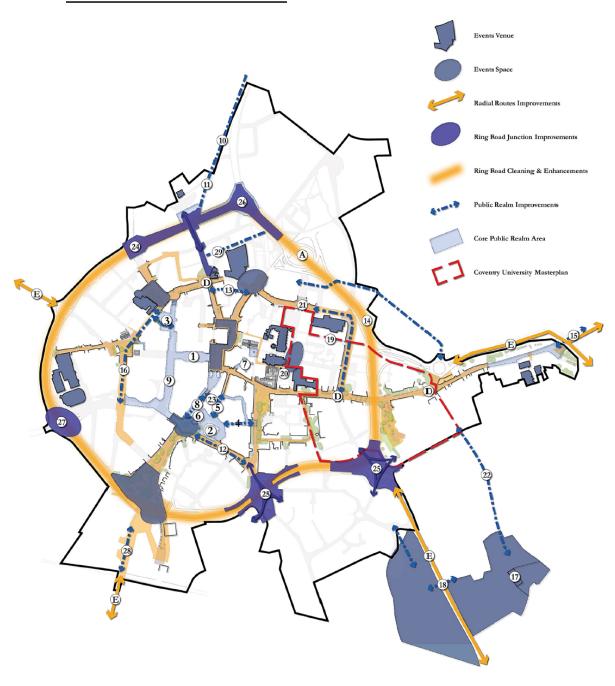
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(All queries should be directed to the above person)

Contributor/ Approver name	Title	Directorate	Date doc sent out	Date response received or approved			
Contributors:							
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lan Lewis	Senior Programme Manager	Place	30/01/2018	30/01/2018			
Sunny Singh Heer	Lead Accountant	Place	29/012018	30/01/2018			
Lara Knight	Governance Services Co-ordinator	Place	14/02/2018	14/02/2018			
Lucy McGovern	Economic and Development Service	Place	30/01/2018	31/01/2018			
Approvers: (Officers and Members)							
Oluremi Aremu	Major Projects Lead Lawyer	Place	30/01/2018	01/02/2018			
Phil Helm	Finance Manager	Place	30/01/2018	02/02/2018			
Mick Burn	Head of Procurement	Place	30/01/2018	31/01/2018			
Martin Yardley	Deputy Chief Executive (Place)	Place	06/02/2018	09/02/2018			
Councillor J Innes	Cabinet Member for City Services	-	09/02/2018	14/02/2018			
Councillor J O'Boyle	Cabinet Member for Jobs and Regeneration	-	09/02/2018	14/02/2018			

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# APPENDIX A – <u>Public Realm Phase 5 Overview</u>



The numbered schemes are listed in Appendix B.

# APPENDIX B - Public Realm Phase 5 Funding Table

SCHEME	PRIORITY ORDER	FUNDING SECURE or UNSECURE	GROWTH DEAL £m	CAPITAL RECEIPTS & S106 £m	UNFUNDED £m	TOTAL BUDGET £m
Public Realm Projects						
Upper Precinct	1	Secure	6.7			6.7
Leisure Destination Public Realm	2	Secure	0.5			0.5
Smithford Way	3	Unsecure			3.9	3.9
Salt Lane/Shrub Walk	4	Unsecure			0.8	0.8
Greyfriars Lane Extension	5	Unsecure			3.9	3.9
Warwick Lane	6	Unsecure			0.2	0.2
Pepper Lane	7	Unsecure			0.4	0.4
Hertford Street	8	Unsecure			2.5	2.5
Coventry Point	9	Unsecure			3	3
Public Art, including upgrade of Canal Public Art Trail	10	Unsecure			1.25	1.25
Canal Tow Path	11	Unsecure		0.15	1.05	1.2
New Union Street MSCP & Public Realm	12	Unsecure			12.5	12.5
Palmer Lane De-Culverting	13	Secure	0.05			0.05
Ringroad cleaning & enhancements (inc Swanswell Viaduct Extension)	14	Unsecure			15	15
Far Gosford Street & link to Two Tone Village	15	Unsecure			1	1
Corporation Street/Queen Victoria Road	16	Unsecure			1	1
Charterhouse restoration (Match funding)	17	Secure		1.94		1.94
London Road Crossing/Charterhouse Link	18	Unsecure			0.4	0.4
Coventry Uni Masterplan	19	Unsecure			1	1
Drapers Hall/Bayley Lane	20	Unsecure			0.5	0.5
Fairfax Street/Britannia refresh	21	Unsecure			2.5	2.5
Sherbourne Loop	22	Unsecure			0.8	0.8
Ford Hospital Cut through	23	Unsecure			1.22	1.22
Junction 9	24	Unsecure			13.9	13.9
Junction 4 & 5	25	Unsecure			11.6	11.6
Junction 1	26	Unsecure			6.75	6.75
Junction 7/Moat Street Car Park	27	Unsecure			10	10
Pinchpoint - Warwick Road lane extension	28	Unsecure			1.1	1.1
Bishop Street Car Park/Cook Street Gate	29	Unsecure			0.6	0.6
Pinchpoint - Spon End	30	Unsecure			2	2
Cross Cutting Items						
White Street Coach Park		Unsecure			0.01	0.01
Wayfinding & Communication		Unsecure			3	3
Cycling Improvements		Unsecure			0.2	0.2
Existing Public Realm Refres		Unsecure			0.6	0.6
Improvements to key radial routes		Unsecure			0.5	0.5
Scheme Development		Secure	0.5			0.5
Project Management		Unsecure			4.4	4.4
TOTAL			7.75	2.09	107.58	117.42

Please refer to Section 5 of the report regarding funding options that are being pursued.

#### APPENDIX C – Description of projects proposed under Public Realm Phase 5

#### 1. Upper Precinct

Public realm improvements to help restore the Upper Precinct to the 1950's Gibson Plan. The scheme will involve de-cluttering, planting and high quality paving to create an attractive public space and open up the views of the Spires. The works will complement works being undertaken by Shearers in relation to upgrading the retail space.

#### 2. Waterpark and Leisure Destination Public Realm

Delivery of high quality public realm adjacent to the new Water Park on New Union Street/Bull Yard.

#### 3. Smithford Way/Market Way

The demolition of a number of commercial properties will allow for the provision of a public plaza area linking together Smithford Way/West Orchards/Belgrade Theatre with additional public realm works along Smithford Way extending to Market Way using enhanced materials to link into the other local public realm works.

#### 4. Salt Lane/Shrub Walk

In addition to the new Salt Lane car park being constructed the surrounding footpaths and access points are to receive upgraded and enhanced walkways to encourage the passage of visitors to key locations within the city centre. High quality public realm will be created, and will be similar to the design in Greyfriars Lane to create a consistent route.

#### 5. Greyfriars Lane Extension

To extend the recently completed and well received public realm works at the top of Greyfriars Lane to the junction of New Union Street, whilst complimenting the historical Fords Hospital building and the newly constructed Water Park, both seen as key components of the City of Culture and attracting people to Coventry.

#### 6. Warwick Lane

To tie into the adjacent public realm areas Warwick Lane will be refreshed with new surfacing, lining and kerb side barriers to make the area more attractive to those using this area.

#### 7. Pepper Lane

The scheme would mirror the improvements delivered in Greyfriars Lane in terms of design and materials, and provide an attractive link to the Cathedral as well as complement the improvements to Cathedral Lanes.

#### 8. Hertford Street

Upgrading of the existing surfacing and street furniture with enhanced public realm materials, combined with the removal of the Nationwide Bank to provide a direct link for pedestrians from the train station into Broadgate. Public art will be included in the proposals, such as the 'Peeping Tom'.

#### 9. Coventry Point

Demolition of the multi-storey building and associated buildings and repaving to create an unobstructed means of access between Market Way and the City Arcade, which forms part of the City Centre South development. This could create an attractive events space.

#### 10. Public Art

Installation of a number of new and refurbished pieces of art along key routes into the city centre, including supporting a Coventry Public Art trail. This would include the rebuilding of the Coventry Cross in Cross Cheaping and restoration of the Canal art trail.

#### 11. Canal Tow Path

This scheme would see the canal tow path being upgraded, which would complement the public art trail and link to developments along the canal up to the city boundary.

#### 12. New Union Street MSCP & Public Realm

The current MSCP at New Union Street is at the end of its lifespan. Located in a prime city centre location, it is proposed the existing facility is demolished and a new multi storey car park created with complementary public realm works to develop and enhance the area on one of the main entry points from the ring road into the city centre. The funding for this could potentially be via prudential borrowing as this would be self-financing.

#### 13. Palmer Lane de-culverting

The scheme involves the removal of a small section of the culvert roof over the River Sherbourne and deliver attractive public realm works adjacent to the river. This supports the ongoing regeneration of the Burges area. The contribution is part of a wider £3.8m investment in this area.

#### 14. Ring road cleaning and enhancements

Works are due to be completed soon on the first phase of the Swanswell Viaduct refurbishments. This project would deliver the second phase of the scheme, as well as enable a wider cleaning and repairs programme for the ring road.

#### 15. Far Gosford Street& link to Two Tone Village

Fargo village is likely to be one of the main city centre based events venues during City of Culture, and already hosts a plethora of well attended events. The proposal is the upgrade the public realm, introducing high quality paving and de-cluttering to create a more attractive walking route along Far Gosford Street. The Two Tone Village is a city treasure that is underutilised due to poor accessibility and people not being aware of its location. Signage will be installed to promote a walking route from Far Gosford Street to the attraction to boost footfall.

#### 16. Corporation Street & Queen Victoria Road

This scheme will continue the line of already completed public realm works on Queen Victoria Road and Corporation Street and tie in with the redevelopment of the former Co-Operative building.

#### 17 & 18 London Road Crossing/Charterhouse Link & Charterhouse Refurbishment

The introduction of a new controlled pedestrian crossing on London Road to provide a link between Charterhouse and London Road Cemetery which is part of the proposed Historic Coventry route in and around the City. £1.94m will also contribute towards the £11m ambitious plans to refurbish the Grade 1 listed Charterhouse, which will become a focal point of a new city centre based heritage park.

#### 19. Coventry University Masterplan - Gosford/Cox/Lower Ford St

Coventry University are proposing some major changes to their city centre campus, including demolition of the James Starley building. This will provide an opportunity to potentially downgrade traffic in this area, as well as create some attractive temporary events spaces.

#### 20. Drapers Hall/Bayley Lane

Drapers Hall is proposed to be refurbished to create a classical music venue in the heart of the city centre. Works are required in adjacent Bayley Lane to improve the setting and access to the venue.

#### 21. Fairfax Street/Britannia refresh

This scheme would improve the setting of Fairfax Street, which is one of the key visitor arrival points by coach to the city. The scheme would also involve improvements to the façade of the Britannia Hotel.

#### 22. Sherbourne Loop

The scheme will create an attractive green 2 mile cycle/walking circular route from Far Gosford Street following the River Sherbourne.

#### 23. Ford Hospital Cut through

Demolition of adjacent buildings will open up this area and create a high quality plaza and route between the city centre and the historic Fords Hospital. This would help showcase this historical building and improve access. Access will also be linked to the nearby new Salt Lane multi storey car park and the Water Park.

#### 24. Junction 9

A road improvement scheme the will reduce congestion at a key junction of the ring road whilst also provide a more suitable means of pedestrian access into the city centre and linkage to Belgrade Theatre and the Canal Basin. The scheme would also involve potential extension of the canal basin, and open up development land for housing.

#### 25. Junction 4 & Junction 5

The works at Junction 4 will involve revising the existing layout of the junction to reduce congestion and develop a safer at-grade means of crossing points around the junction whilst increasing the public open space area to the front of the Grade I listed Whitefriars Monastery.

The proposed scheme at Junction 5 will see the removal of the existing underground subway routes and provide a safer means of crossing the ring road whilst reducing traffic congestion locally. Road space will be realigned to provide wider footpaths over a new footbridge. This will better connect Coventry University with the TechnoPark.

#### 26. Junction 1

Reconfiguration of the existing ring road junction to reduce congestion and install controlled crossing points to provide a better means of access between the Canal Basin and City Centre.

#### 27. Junction 7/Moat Street Car Park

This scheme will involve reducing the footprint of junction 7 to unlock development land and make the junction more accessible for pedestrians and cyclists.

#### 28. Pinchpoint - Warwick Road lane extension

At peak times Warwick Road is very congested, which is exacerbated by a bottle next south of the railway bridge. This scheme will widen the road and create an extra lane to assist with traffic flows.

#### 29. Bishop Street Car Park/Cook Street Gate & St Mary's Chapel link

Bishop Street is a key link to the Canal Basin, which hosts the popular Tin music venue along with other attractions. The current state of Bishop Street is run down and unappealing. The scheme would reinvigorate the public realm and create an attractive walking route to the pedestrian crossing. The scheme will also seek to enhance Cook Street Gate and the link to the attractive St Mary's Chapel.

#### 30. Pinchpoint - Spon End

A scheme to reduce the traffic congestion into city along Spon End that would see localised road widening and realignment around the existing rail bridge arches, including for upgraded crossing points and wide footways.

#### **Cross Cutting Items**

#### White Street Coach Park

In order to cater for a growth in visitors to the city, works are to be undertaken on the existing coach park to improve facilities and the area surrounding it to ensure that a positive visitor experience is created from first impressions.

#### Wayfinding & Communications

Installation of various interactive and non-interactive wayfinding signage and infrastructure to compliment the city centre locations, buildings and routes that visitors may wish to or be encouraged to follow. This would also include refurbishment or replacement of the MESH communications network.

#### Cycling Improvements

A series of city centre cycle infrastructure is proposed to improve accessibility and facilities in the city centre and improve connectivity between the city centre and outer ring road.

#### Existing Public Realm Refresh measures

Some of the public realm schemes delivered over the last 7 years are in need of a refresh to ensure the highway quality standard of public realm is maintained. This may include some repaving works, along with greening and planting schemes.

#### Improvements to Key Radial Routes

This scheme will involve improving the attractiveness of the key radial routes into the city, through surfacing, greening and planting.

#### Scheme Development

In order to secure further funding for this programme, work will need to be undertaken to develop schemes in order to submit funding bids. This work will involve concept design, cost consultant support, programming and business case preparation.

#### **Project Management**

Additional resource will be required to deliver Public Realm Phase 5. The amount of resources required will be scalable and dependant on the amount of works to be delivered. Funding will be topsliced accordingly to fund additional posts from grant. Resources could include project management, engineers, site support, communications, legal, procurement and finance support.